

UNCLASSIFIED

CONFIDENTIAL

PAGE 01 KIGALI 04561 01 OF 03 231403Z  
ACTION AF-01

RELEASED IN FULL

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	HA-09	H-01
	TEDE-00	INR-00	IO-16	L-03	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-02	PRS-01	P-01	SNP-00
	SP-00	SS-00	TRSE-00	T-00	USIE-00	RPE-01	/040W
				-----13CECE 231405Z /38			

O 231356Z DEC 93  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC IMMEDIATE 5372  
INFO AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY YAOUNDE PRIORITY  
USMISSION GENEVA PRIORITY  
USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 04561

YAOUNDE FOR DATT

E.O. 12356: DECL:OADR  
TAGS: PGOV, PREL, RW, US  
SUBJECT: TRANSITION INSTITUTIONS: TARGET DATE DEC. 29

REF: KIGALI 4506

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 04561 01 OF 03 231403Z  
1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: THE FOREIGN MINISTER ANNOUNCED TO  
DIPLOMATS PLANS TO INSTALL THE TRANSITION NATIONAL  
ASSEMBLY AND THE BROAD-BASED GOVERNMENT DECEMBER 29.  
HOWEVER, CONTINUING SPLITS IN KEY POLITICAL PARTIES  
ARE TEMPERING ENTHUSIASM IN THE DIPLOMATIC COMMUNITY  
FOR THE STABILITY OF WHATEVER GOVERNMENT MAY BE  
INSTALLED. SKEPTICISM AND ANXIETY PREVAIL IN THE  
RWANDAN COMMUNITY. RECOMMEND AGAINST WASHINGTON  
SENDING REPRESENTATIVE TO CEREMONIES BECAUSE OF

UNCLASSIFIED

UNCLASSIFIED

CONTINUING UNCERTAINTIES AND LIKELIHOOD OF CONTESTED  
GOVERNMENT. END SUMMARY.

DATES SET

-----

3. FOREIGN MINISTER GASANA CONFIRMED TO DIPLOMATS  
FOLLOWING A MEETING DECEMBER 23 THAT RPF CIVILIANS  
AND SOLDIERS WILL BE HOUSED IN THE HOTEL ADJACENT TO  
THE NATIONAL ASSEMBLY HALL. THIS VENUE WAS FINALLY  
ACCEPTED BY BOTH SIDES, BUT THE RPF'S LAST MINUTE BID  
TO OCCUPY THE ENTIRE FACILITY, INCLUDING THE MEETING  
ROOMS OF THE ASSEMBLY BUILDING, WAS DENIED. THE  
FOREIGN MINISTER SAID THAT THEIR OCCUPANCY OF THE  
FACILITY IS TO BEGIN DECEMBER 26. (NOTE: THIS  
CONFORMS TO INFORMATION EMBASSY HAD EARLIER FROM  
UNAMIR THAT THE RPF MILITARY AND CIVILIAN LEADERS  
WOULD COME TO TOWN IN TWO GROUPS DECEMBER 26 AND 27.  
END NOTE.)

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KIGALI 04561 01 OF 03 231403Z  
4. THE FOREIGN MINISTER TOLD THE ASSEMBLED DIPLOMATS  
THAT PLANS ARE MOVING AHEAD FOR INSTALLATION OF THE  
TRANSITION INSTITUTIONS NEXT WEEK. HE SAID THE  
PRESIDENT WILL SWEAR IN THE DEPUTIES OF THE  
TRANSITION NATIONAL ASSEMBLY (NA) THE MORNING OF  
DECEMBER 29. IN THE AFTERNOON HE WILL SWEAR IN THE  
NEW PRIME MINISTER AND THE MEMBERS OF HIS  
GOVERNMENT. THE GOVERNMENT IS THEN EXPECTED TO HOLD  
ITS FIRST CABINET SESSION ON THURSDAY, DECEMBER 30.  
(NOTE: FOREIGN MINISTER MADE NO MENTION OF THE  
PRESIDENT TAKING AN OATH OF OFFICE. UNDER THE TERMS  
OF THE PEACE ACCORD THE PRESIDENT, WHOSE CURRENT TERM  
OF OFFICE ENDS AT THE END OF THE YEAR, WOULD TAKE THE  
OATH OF OFFICE BEFORE THE PRESIDENT OF THE  
CONSTITUTIONAL COURT. END NOTE.)

POLITICAL PREPARATIONS

-----

5. THE PRIME MINISTER DESIGNATE, FAUSTIN  
TWAGIRAMUNGU, MET DECEMBER 22 WITH PRESIDENT  
HABYARIMANA TO ONCE AGAIN REVIEW THE PREPARATIONS FOR  
INSTALLATION OF THE TRANSITION INSTITUTIONS.  
ACCORDING TO RADIO REPORTS, TWAGIRIMUNGU CALLED ON

UNCLASSIFIED

UNCLASSIFIED

THE PRESIDENT AND THE RPF TO CREATE A CLIMATE OF  
CONFIDENCE TO PREPARE THE POPULATION FOR THE  
IMPLEMENTATION OF THE ARUSHA ACCORDS. THE PRESIDENT  
CALLED ON TWAGIRAMUNGU TO RESPECT THE CALENDAR FOR  
INSTALLING THE TRANSITION INSTITUTIONS. TWAGIRAMUNGU  
HAS SAID THAT THE PROGRAM OF HIS GOVERNMENT WILL BE  
THAT WHICH IS OUTLINED IN THE PEACE ACCORD: NATIONAL  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KIGALI 04561 01 OF 03 231403Z  
RECONCILIATION, RECONSTRUCTION, REINTEGRATION OF  
DISPLACED PEOPLE, AND RETURN OF REFUGEES.

6. THERE IS, HOWEVER, NO INDICATION THAT EITHER  
TWAGIRAMUNGU'S PARTY, THE MDR, OR THE LIBERAL PARTY  
(PL) ARE ANY CLOSER TO PRESENTING UNANIMOUS SLATES  
FOR MINISTERIAL PORTFOLIOS AND DEPUTIES TO THE  
NATIONAL ASSEMBLY. THE RIFTS IN BOTH PARTIES REMAIN  
SERIOUS. IT'S NOT CLEAR TO THIS EMBASSY OR TO THE  
FRENCH AND THE BELGIANS EXACTLY HOW THE PRIME  
MINISTER DESIGNATE PLANS TO NAME A GOVERNMENT UNDER

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 KIGALI 04561 02 OF 03 231405Z  
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	HA-09	H-01
	TEDE-00	INR-00	IO-16	L-03	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-02	PRS-01	P-01	SNP-00
	SP-00	SS-00	TRSE-00	T-00	USIE-00	RPE-01	/040W
-----13CEF7 231405Z /38							

O 231356Z DEC 93  
FM AMEMBASSY KIGALI

UNCLASSIFIED

UNCLASSIFIED

TO SECSTATE WASHDC IMMEDIATE 5373  
INFO AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY YAOUNDE PRIORITY  
USMISSION GENEVA PRIORITY  
USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L SECTION 02 OF 03 KIGALI 04561

YAOUNDE FOR DATT

E.O. 12356: DECL:OADR  
TAGS: PGOV, PREL, RW, US  
SUBJECT: TRANSITION INSTITUTIONS: TARGET DATE DEC. 29

THESE CIRCUMSTANCES. SHOULD TWAGIRAMUNGU FORM A  
GOVERNMENT WITHOUT THE SUPPORT OF THE DISMAS FACTION  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 04561 02 OF 03 231405Z  
OF HIS PARTY AND WITH ONLY ONE FACTION OF THE PL, THE  
GOVERNMENT WOULD BE CONTESTED, WEAK, AND POSSIBLY  
SHORT-LIVED.

7. THE RIFT IN THE LIBERAL PARTY BECAME MORE COMPLEX  
LAST WEEKEND WHEN THE MUGENZI FACTION ELECTED A NEW  
SLATE OF DEPUTIES. THIS NEW LIST HAS ONLY ONE NAME  
IN COMMON WITH THE DEPUTIES ELECTED BY THE PARTY  
MEMBERSHIP LAST SEPTEMBER, BEFORE THE PARTY SPLIT  
CAME INTO THE OPEN. AT A PRESS CONFERENCE DECEMBER  
22, MINISTER OF SOCIAL AFFAIRS LANDO NDASINGWA CALLED  
ONCE AGAIN FOR DIALOGUE TO RESOLVE THE CONFLICT  
WITHIN THE PARTY. HE ALSO MADE ANOTHER PITCH FOR  
LEGITIMACY OF THE PL DEPUTIES ELECTED IN SEPTEMBER,  
SAYING THAT A COUNTRY CANNOT TALK ABOUT THE RULE OF  
LAW IF ELECTED POLITICIANS ARE DEPRIVED OF THE POSTS  
TO WHICH THEY ARE ELECTED. ON THE SAME DAY MUGENZI  
SUGGESTED PUBLICLY HIS DEPUTIES WOULD BE ACCEPTED  
INTO THE NATIONAL ASSEMBLY, NOTING THAT THE PRESIDENT  
WOULD BE THE FINAL ARBITER.

TENSIONS HIGH  
-----

UNCLASSIFIED

UNCLASSIFIED

8. DESPITE THE AFFIRMATION OF BOTH THE FOREIGN MINISTER AND RECENTLY BY THE SECRETARY GENERAL'S SPECIAL REPRESENTATIVE THAT THE TRANSITION INSTITUTIONS WILL BE PUT INTO PLACE BEFORE THE END OF THE YEAR, RWANDANS REMAIN SKEPTICAL. ON THE ONE HAND MANY ARE WORRIED ABOUT THE ARRIVAL IN KIGALI OF THE RPF. A SURVEY CONDUCTED BY THE HARDLINE RADIO RTLM

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KIGALI 04561 02 OF 03 231405Z  
DETERMINED THAT PEOPLE VIEWED HOUSING THE RPF IN THE NATIONAL ASSEMBLY COMPLEX AS A THREAT TO DEMOCRACY AND TO THE INDEPENDENCE OF THE LEGISLATURE. THE PEOPLE HAVE BEEN TOLD VIRTUALLY NOTHING ABOUT WHAT TO EXPECT WITH THE ARRIVAL OF THE RPF SOLDIERS AND CIVILIANS.

9. HUMAN RIGHTS ACTIVISTS REPORT THAT TENSIONS ARE HIGH THROUGHOUT THE COUNTRY. THEY CLAIM THAT THE INTRAHAMWE, THE YOUTH WING OF THE MRND, IS "DEPLOYED" THROUGHOUT THE COUNTRY, CREATING A CLIMATE OF INSECURITY. THEY ALSO CLAIM THAT RWANDAN MILITARY "EXTREMISTS" ARE TRAINING THE INTRAHAMWE AT SPECIFIC SITES AROUND THE COUNTRY. THEY SAY THAT ADDING TO THE INSECURITY IS HARASSMENT AND SOMETIMES ARRESTS OF SUSPECTED RPF SYMPATHIZERS. THE COUNTRY'S CHIEF PUBLIC PROSECUTOR TOLD CHARGE HE HAD REPORTS THAT THE MILITARY BEAT PERSONS SUSPECTED OF RPF LINKS IN A TOWN NOT FAR FROM KIGALI. HE SAID HE RELEASED FROM JAIL EARLIER THIS WEEK FIVE PERSONS ARRESTED BY THE MILITARY ON SUCH CHARGES.

MRND REASSURES CHARGE

10. COUNSELOR TO THE PRESIDENT, PROFESSOR RUNYINYA, WHO PARTICIPATED IN THE ARUSHA PEACE TALKS, CALLED ON CHARGE DECEMBER 23 TO ASSURE THE UNITED STATES THAT PRESIDENT HABYIARIMANA IS COMMITTED TO THE PROCESS AND INTENDS FOR THE TRANSITION INSTITUTIONS TO BE PUT IN PLACE ON SCHEDULE. HE SAID HE IS IN FACT

CONFIDENTIAL

CONFIDENTIAL

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 KIGALI 04561 02 OF 03 231405Z  
ALREADY DRAFTING THE PRESIDENT'S SPEECH FOR THE  
SWEARING-IN OF THE NATIONAL ASSEMBLY. PROFESSOR  
RUNYINYA WAS PARTICULARLY CONCERNED THAT WE NOT  
BELIEVE RUMORS CIRCULATING TO THE CONTRARY. CHARGE  
THANKED THE PROFESSOR FOR HIS ASSURANCES AND  
SUGGESTED THAT THE BEST WAY TO COUNTER THE RUMORS  
MIGHT BE TO FOCUS ON CONFIDENCE BUILDING TO HELP  
REASSURE THE POPULATION ABOUT THE ARRIVAL OF THE RPF  
AND INSTALLATION OF THE NEW INSTITUTIONS. HE DENIED  
THAT THE INTRAHAMWE MIGHT BE ENGAGED IN  
COUNTER-PRODUCTIVE ACTIVITIES AND CLAIMED TO BE

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 KIGALI 04561 03 OF 03 231406Z  
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	HA-09	H-01
	TEDE-00	INR-00	IO-16	L-03	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-02	PRS-01	P-01	SNP-00
	SP-00	SS-00	TRSE-00	T-00	USIE-00	RPE-01	/040W
-----13CF16 231406Z /38							

O 231356Z DEC 93  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC IMMEDIATE 5374  
INFO AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY YAOUNDE PRIORITY  
USMISSION GENEVA PRIORITY  
USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L SECTION 03 OF 03 KIGALI 04561

UNCLASSIFIED

UNCLASSIFIED

YAOUNDE FOR DATT

E.O. 12356: DECL:OADR

TAGS: PGOV, PREL, RW, US

SUBJECT: TRANSITION INSTITUTIONS: TARGET DATE DEC. 29

UNAWARE OF HARASSMENT OR ARRESTS OF PEOPLE SUSPECTED  
OF RPF SYMPATHIES.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 04561 03 OF 03 231406Z

11. COMMENT: SKEPTICISM AND INSECURITY ARE  
CHARACTERISTIC IN RWANDA BEFORE MAJOR STEPS FORWARD  
IN THE PEACE PROCESS AND DEMOCRATIZATION. REPORTS OF  
MILITARY HARASSMENT OF SUSPECTED RPF "SYMPATHIZERS"  
AND THE POTENTIAL FOR INTRAHAMWE DESTABLIZATION  
ACTIVITIES CANNOT BE TAKEN LIGHTLY, DESPITE MRND  
REASSURANCES. NEVERTHELESS, EMBASSY BELIEVES UNAMIR  
HAS EFFECTIVELY DISCOURAGED POTENTIAL SABOTEURS. WE  
ARE OPTIMISTIC POLITICAL UNCERTAINTIES WILL BE  
OVERCOME -- IF NOT RESOLVED -- IN TIME FOR THE  
TRANSITION INSTITUTIONS TO BE SWORN IN NEXT WEEK.  
THE RESULT, HOWEVER, COULD BE A CONTESTED GOVERNMENT  
AND NATIONAL ASSEMBLY. AND, EVEN THEN, THE DATE  
COULD SLIP.

12. RECOMMENDATION: THE GOVERNMENT OF RWANDAN HAS  
MADE NO MOVE TO INVITE PERSONS FROM ABROAD FOR THIS  
CEREMONY. NONE OF THE WESTERN MISSIONS HAVE PLANS  
FOR REPRESENTATION FROM CAPITALS AT THE  
INSTALLATION. AMBASSADORS OF BOTH FRANCE AND BELGIUM  
BELIEVE SUCH REPRESENTATION COULD SERVE A USEFUL  
PURPOSE, BUT WOULD HESITATE IF THE GOVERNMENT IS  
CONTESTED: SUPPORT FOR TWAGIRAMUNGU IN THE FACE OF  
CHALLENGE COULD SEND THE WRONG SIGNAL. GIVEN THIS,  
AND THE POTENTIAL FOR SLIPPAGE IN THE DATE, WE  
SUGGEST A WASHINGTON REPRESENTATIVE NOT PLAN TO  
ATTEND THE CEREMONY.

LEADER

CONFIDENTIAL

CONFIDENTIAL

UNCLASSIFIED